# GOVERNMENT/PUBLIC SECTOR CERTIFICATE PROGRAM OUTLINE

## The Fair Labor Standards Act and the Public Sector

**Exempt Employees** 

- Elected Officials/Appointees Exclusion
- Legislative Branch Employees
- White Collar Exemptions
- Budget Furloughs

Nonexempt Employees

- Interns and the Minimum Wage
- Firefighters and Law Enforcement Work Period Exception
- Compensatory Time (Comp Time)

Compensable Time for Nonexempt Employees

- Meal and Rest Periods: Law Enforcement and Firefighters
- Sleep Time
- Travel Time
- Waiting Time and
  - o On-Call Time
- Volunteering
  - School Mentor Was FLSA-Exempt Volunteer
  - Civic, charitable, or humanitarian purpose
  - Promise, expectation, or receipt of compensation
  - Coercion
- Volunteer' Firefighters Were FLSA Employees
  - o Employer-employee relationship
- Occasional/Sporadic Employment
- Substitution
- Early Relief
- Outside Employment
- Training Time
- Time Spent Changing Clothes
  - Time Spent Donning and Doffing Police Uniform Was Not Compensable
  - Ruling
- Using a Smartphone Is It Time Worked?
- Off-Duty Officers Were Not Eligible for Overtime
  - $\circ \quad \text{Appeals court sides with Bureau} \\$
- DOL Issues Field Assistance Bulletin on Telework

# **Government/Public Sector Employee Fringe Benefit Taxation**

**Employer-provided Benefits** 

- Personal Use of Employer-Provided Vehicles
- Employer-provided Clothing

- On-Duty Casual Clothing Issued to Police and Fire Department Employees Is Not Wages
- Working condition fringes
- Procedural change: casual clothing may be excludable
- Equipment and Uniform Allowances
- Military Differential Pay
- Employer-provided Cell Phones
  - Reimbursement of Employee Personal Cell Phone Usage
  - o IRS audit guidance
- Employer-provided Meals
- Employer-provided Lodging

Other Benefits

- Educational Assistance
  - Job-related education
  - o Non-job-related education
  - o Tuition reduction
  - Scholarships and fellowships
- Leave Sharing Plans
  - Leave Time Donated to Charity

### **Employee Taxation in the Public Sector**

Social Security and Medicare Taxation

- Social Security and Medicare Tax Coverage
- Definition of Section 218 Terms
- Coverage of Employees Under a Retirement System
- Mandatory Social Security and Medicare Coverage
- IRS Answers to Frequently Asked Questions
  - o Retirement System
  - Member of a Retirement System
  - o Coordination with Medicare
- Mandatory Medicare Coverage
  - Continuous Employment Exception IRS FAO
- Applying Section 218 to Teachers and Retired Teachers
- Social Security and Medicare Issues Facing School Districts
- IRS Answers to Frequently Asked Questions
  - Continuing Employment Exception
    Applied to Employees of Unified School
    District
- SSA Form for State and Local Government New Hires
  - o Windfall Elimination Provision
- Student FICA Exception
  - o Students in K-12 Schools

- Wages and Employment Exempt from Social Security/Medicare Tax
- Form W-2 Reporting of Qualified Government Employees
  - Medicare Qualified Government Employees
  - Employees Covered by Full Social Security and Medicare and MQGE
  - Option: Prepare a single Form W-2
  - o Form W-2
  - o First Form W-2
  - o Second Form W-2

#### Federal Income Tax Issues

- Jurors' Compensation
- Elected Officials
- State/Local Benefits for Volunteer Emergency Responders
- Withholding for Nonresident Aliens
  - Social security cards
  - o Form W-4 requirements
  - o TABLE 1 (Pre-2020 Form W-4)
  - o TABLE 2 (2020 or later Form W-4)
  - Example: Nonresident Alien Employee
     With pre-2020 Form W-4
  - o Pre-2020 Form W-4
  - Example: Nonresident Alien Employee
     With a 2024 Form W-4
  - o 2024 Form W-4

### **Government Retirement Plans**

#### **Retirement Plans**

- Defined Benefit Plans
- Defined Contribution Plans
- Section 401(a) Employer Pick-Ups
- Employer's Payments to Pension Plan
- IRS Clarifies Rules on Employer 'Pick-Up' Contributions

#### Section 457(b) Plans

- Eligible Plans
- Individuals Eligible to Participate
- Discrimination Testing
- Typical 457(b) Plans
- Annual Deferrals
  - o Age 50 Catch-up Contributions
  - o Final Three-Year Catch-Up
  - o Coordinating 457(b) Catch-Ups
  - o Roth Contributions to 457(b) Plans
- Timing of Social Security, Medicare, and FUTA Taxes on Annual Deferrals
  - o Excess Deferrals
  - Distributions for Unforeseeable Emergencies
  - IRS Guidance on Emergency
     Distributions Under 457(b) Plans
  - o Plan-to-Plan Transfers
- Rollovers to Eligible Plans

- Loans
- Sick and Vacation Pay Deferrals
- Reporting Requirements
  - Reporting Distributions From a 457(b) Plan on Form 1099-R
  - Reporting Death Benefit Payments
  - o Form W-2 Reporting of Deferrals
  - Elective/Nonelective Contributions
     Reporting Requirements Correction
     Program for 457(b) Eligible Deferred
     Compensation Plans

#### Section 403(b) Plans

- Section 403(b) Plan Requirements
- ERISA Versus Non-ERISA
  - Written Plan Requirement
  - Model 403(b) Plan Language for Public School Employers
- Contributions to §403(b) Plans
  - Limitations on Contributions
  - Catch-Up Contributions
  - o Roth Contributions to 403(b) Plans
  - o Plan-to-Plan Transfers
- Distributions From §403(B) Plans
  - Timing of Distributions and Benefits
  - Severance From Employment
  - Nondiscrimination
  - Universal Availability for Elective Deferrals
- Funding §403(b) Plans
  - Effect of a Failure to Satisfy IRC §403(b)
  - Requirement of Certain Separate Accounts Under IRC §403(b)
- Automatic Elections
- Reporting Requirements
  - Form W-2 Reporting of Elective Deferrals
  - Form 941 and 945 Reporting
- Comparison Chart for 403(b) and 457 Plans
  - Nonqualified Deferred Compensation Plans
- Nonqualified Deferred Compensation Plans
- Definition of Nonqualified Deferred Compensation Plan
- Requirements of §409A
- Teacher Contracts for 12-Month Pay Covering Shorter Terms
  - Notice 2008-62
  - Typical Situation: School District
     Employee
  - Why Would Teacher Pay Be Covered by §409A?

#### **Deductions From Pay**

**Employer-required Deductions** 

- Child Support
- Creditor Garnishments
- Wage Assignments

#### **Election Workers**

**Election Workers as New Employees** 

- No Form I-9 Requirement
- New Hire Reporting for Election Workers Election Worker Payments and Deductions
- Withholding and Reporting Requirements for Election Workers
- Social Security and Medicare Taxation for Election Workers

## State Unemployment Taxes in the Public Sector

State Unemployment Taxes and Reporting

- Federal Unemployment Tax
- State Unemployment Tax
- State Unemployment Reporting Requirements Unemployment Benefits
- Eligibility for Benefits
- Benefit Amounts
- Benefit Charges to Employers

# Government Payroll Accounting and Auditing

**Fund and Grant Accounting** 

- Fund/Grant Accounting
- Accounting Basis and Financial Reporting
- State and Local Government Funds
  - o Fixed assets and long-term debts
  - Accounting Basis
  - Financial Reporting
- Example: Fund Accounting Fiscal Cycle
  - Opening entries
  - Recording revenues
  - Payroll expenditures
  - Other expenditures
  - Closing entries

#### **Controls and Auditing**

- Internal Controls
- Auditing the Payroll Process and Records
  - o Purpose of audit sampling
  - When not to sample
  - Defining a test sample
  - Selection of the sample
  - Perform the test
  - Compliance tests
  - o Procedural questions
  - Self-audits
  - Payroll records
  - Withholding certificates
  - Local income tax withholding
  - Direct deposit and payroll card authorization
  - Other items to verify in the payroll system
  - Separation of payroll and HR records (not legally required but advised)

 IRS Federal, State and Local Governments Compliance Self-Assessment Reconciliation

### **Payroll Management in the Public Sector**

**Collective Bargaining Issues** 

- Collective Bargaining Agreements
  - Background
  - o Complications of union contracts
  - Impact of contract changes and negotiations
  - Best practices for a government/public sector payroll department

**Process Mapping and Improvements** 

- Process Mapping
  - Redesigning a Process Map
  - Key Benefits of a Process Map
  - Developing a Process Map
  - Step 1: Determine the boundaries/parameters
  - Step 2: Identify and list the steps taken in the process
  - Step 3: Sequence the steps
  - Step 4: Draw appropriate symbols
  - O Step 5: Use the system model approach
  - Step 6: Check for completeness
  - Step 7: Finalize/validate the process map
  - Analyzing Process Flows

#### Benchmarking and Metrics

- Types of Benchmarking
- Quantitative Versus Qualitative Benchmarking
- Finding Comparable Organizations
  - o Importance of Complexity Rankings

#### What to Measure

- Common Metrics
- Ouantitative metrics
  - Cost metrics
  - Efficiency metrics
  - Processing metrics
  - Error/Rework Rates
  - People
- Qualitative Metrics
- Problems, Issues, and Poor Benchmarking Scores
- Approach to Benchmarking Examples of Measurement
  - Ouantitative
  - Qualitative
- Benchmarking Common Errors to Avoid
- Start Benchmarking with Manageable Pieces
  - Benchmarking is a two-way street
  - Standardizing Definitions for Benchmarking